1	Senate Bill No. 556
2	(By Senators Williams, Beach, Cann, Cole, Green, Jenkins,
3	Kirkendoll, Snyder, Sypolt and Stollings)
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5	[Introduced March 18, 2013; referred to the Committee on
6	Transportation and Infrastructure; and then to the Committee on
7	Government Organization.]
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11	A BILL to amend and reenact $$31-15C-2$ , $$31-15C-8$ , $$31-15C-9$ and
12	§31-15C-10 of the Code of West Virginia, 1931, as amended, all
13	relating to broadband deployment projects; clarifying that the
14	West Virginia Infrastructure and Jobs Development Council's
15	public outreach and education efforts extend beyond unserved
16	areas; revising the council's guidelines on requests for
17	funding assistance; requiring projects for broadband service
18	involving the construction of a network to meet the revised
19	definition of "broadband" before being approved; revising the
20	criteria for funding assistance applications; providing that
21	projects to promote demand may be on a regional or statewide
22	basis; revising notice and posting requirements; and
23	redefining certain terms.

24 Be it enacted by the Legislature of West Virginia:

- 1 That §31-15C-2, §31-15C-8, §31-15C-9 and §31-15C-10 of the
- 2 Code of West Virginia, 1931, as amended, be amended and reenacted,
- 3 all to read as follows:
- 4 ARTICLE 15C. Broadband Deployment.
- 5 §31-15C-2. Definitions.
- 6 (a) For the purposes of this article,
- (1) "Broadband" or "broadband service" means any service 8 providing advanced telecommunications capability with either a 9 minimum downstream data rate or of 6 Mbps and a minimum upstream 10 data rate of at least 200 kilobits per second 1.5 Mbps, that does 11 not require the end-user to dial up a connection that has the 12 capacity to always be on, and for which the transmission speeds are 13 based on regular available bandwidth rates, not sporadic or 14 burstable rates, with a minimum downstream-to-upstream data ratio 15 of 10:1 for services with a downstream data rate of up to five 16 megabits per second, and with a minimum upstream data rate of 500 17 kilobits per second for services with a downstream data rate of 18 five megabits per second or greater latency suitable for real-time 19 applications and services such as VoIP and video conferencing, and 20 with monthly usage capacity reasonably comparable to that of 21 residential terrestrial fixed broadband offerings in urban areas. 22 (2) "Broadband deployment project" means either: (A) A project 23 to provide broadband services to a type 2 and/or type 3 unserved 24 area, as defined in section six of this article; or (B) a statewide

- 1 or regional project to undertake activities to promote demand for
- 2 broadband services and broadband applications.
- 3 (3) "Downstream data rate" means the transmission speed from 4 the service provider source to the end-user.
- 5 (4) "Upstream data rate" means the transmission speed from the 6 end-user to the service provider source.
- 7 (5) "Unserved area" means a community that has no access to 8 broadband service.
- (b) The definition of the term "broadband," the designation of areas that are "unserved", and the level of service required to qualify for funding of state programs and projects, are based on the Federal Communications Commission's current definition of broadband, which is stated in terms of the number of Kilobits (Kbps) per second, either upstream or downstream National Telecommunications and Information Administration's speed tiers.

  It is the intention of the Legislature that the definition of broadband in this article and the level of service requirements for state funding be promptly updated by future Legislatures to conform with any revisions enacted by Congress or any rule or regulation promulgated by the Federal Communications Commission or other federal agencies involved with deploying and enhancing broadband services.
- 23 §31-15C-8. Stimulation of demand through public outreach and education.

In order to implement and carry out the intent of this 2 article, the council may take such actions as it deems necessary or 3 advisable in order to stimulate demand through public outreach and 4 education. in unserved areas. The council shall consider the 5 views, if offered, of affected members of the public, including 6 private industry.

## 7 §31-15C-9. Development of guidelines and application for funding assistance; emergency rule-making authority.

9 (a) In order to implement and carry out the intent of this 10 article in type 2 and type 3 unserved areas, the council shall 11 promulgate emergency rules pursuant to the provisions of section 12 fifteen, article three, chapter twenty-nine-a of this code to 13 develop comprehensive, uniform guidelines for use by the council in 14 evaluating any request by a project sponsor for funding assistance 15 to plan, acquire, construct, improve or otherwise develop and 16 execute a broadband deployment project. in a type 2 or type 3 17 unserved area. The quidelines shall include the following factors: The cost-effectiveness of the project; (2) the economic 19 development benefits of the project; (3) the availability of 20 alternative sources of funding that could help finance the project, 21 including, but not limited to, private grants or federal funding 22 and the efforts undertaken to obtain such funding; (4) if the 23 project requires the construction of a network, the applicant's 24 ability to operate and maintain such network; (5) the degree to which the project advances statewide broadband access and other state broadband planning goals; (6) if the project involves the construction of a network, the proposed technologies, bandwidths, upstream data rates and downstream data rates; (7) the estimated date the project would commence and be completed; (8) how the proposed project compares to alternative proposals for the same unserved area with regard to the number of people served, the amount of financial assistance sought, and the long-term viability of the proposed project; and (9) any other consideration the council deems pertinent in evaluating requests for funding assistance.

- (b) Under no circumstances may the council's guidelines allow
  for the approval of any project for broadband service that does not
  include a minimum downstream transmission rate of 600 kilobits per
  second (Kbps) and a minimum downstream-to-upstream ratio of 8.5:1
  for services with a downstream rate of up to five megabits per
  second (Mbps). In those cases where a project's broadband
  service's downstream rate is five Mbps or greater, the council's
  guidelines must require a minimum upstream data rate of 500 Kbps
  and allow information applications and market demands to dictate
  acceptable downstream-to-upstream data ratios involving the
  construction of a network that does not meet, at a minimum, the
  current definition of broadband in section two of this article.
  - (c) The council shall create an application form that shall

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1 be used by all project sponsors requesting funding assistance from 2 the council to plan, acquire, construct, improve or otherwise 3 develop and execute broadband deployment projects. in type 2 or 4 type 3 unserved areas. The application form shall contain all 5 advise applicants of information required by all state agencies 6 that will be required to issue permits and certificates regarding 7 the project. The application form shall require the project 8 sponsor to set forth the proposed location of the project; if the 9 project involves the construction of a network, the type(s) of 10 unserved area(s) the project proposes to address; the estimated 11 total cost of the project; the amount of funding assistance 12 required and the specific uses of the funding; other sources of 13 funding available or potentially available for the project; 14 information demonstrating the need for the project; that the 15 proposed funding of the project is the most economically feasible 16 and viable alternative to completing the project; and such other 17 information as the council considers necessary.

- 18 §31-15C-10. Requirements for project funding assistance; review

  of project application by council; competitive

  applications.
- 21 (a) Once the council has categorized unserved areas pursuant
  22 to section six of this article, At a time and place determined by
  23 the council, project sponsors may submit applications for funding
  24 assistance. for projects in those unserved areas. Upon receiving

1 its first completed application for a categorized unserved area, 2 the council shall post notice of such application with the 3 Secretary of State Projects involving the construction of a network 4 may be submitted for unserved areas categorized by the council 5 pursuant to section six of this article. Projects to promote 6 demand may be submitted on a statewide or regional basis. If more 7 than one completed application is received for the same project 8 area, the council shall post notice with the Secretary of State of 9 the first completed application received for that project area. 10 The notice shall be published in the State Register for sixty days 11 so as to allow for competing applications to be submitted to the 12 council. Within thirty days of the close of the aforementioned 13 sixty-day notice period, the council shall review all applications 14 timely received during the sixty-day period and either: 15 Approve funding for one or more projects after determining that the 16 funding would constitute an appropriate investment of public funds; 17 or (ii) if the council determines that the application does not 18 contain all of the required information or otherwise is incomplete, 19 or that a proposed project is not eligible for funding assistance, 20 or that the proposed project is otherwise not an appropriate or 21 prudent investment of state funds, the council shall deny the 22 project funding request. Prior to approving or denying any funding 23 request, the council may seek the advice of any expert consultant 24 retained pursuant to section seven of this article, but the council

- 1 is not bound by that advice. The council shall also consider the 2 views, if offered, of affected members of the public, including
- 3 private industry.
- 4 (b) To apply for or receive any funding assistance for a 5 broadband deployment project from the council pursuant to 6 subsection (a) of this section, the project sponsor seeking the 7 funding assistance shall submit a completed application to the 8 council on the form prepared for such purpose by the council 9 pursuant to section nine of this article.
- 10 (c) In reviewing each application, the council may use the 11 engineering, financial and technical expertise of outside 12 consultants in addition to the respective staffs of the government 13 agencies and private-sector entities represented on the council or 14 other government agencies.
- (d) Notwithstanding any provision of article fifteen-a, the chapter thirty-one or any other provision of this code, broadband deployment project proposals submitted to the council for its consideration pursuant to this article and the council's decisions with regard to such projects shall not be subject to review by the West Virginia Infrastructure and Jobs Development Council.

NOTE: The purpose of this bill is to clarify that the West Virginia Infrastructure and Jobs Development Council's public outreach and education efforts extend beyond unserved areas. The bill revises the council's guidelines on requests for funding

assistance. The bill requires projects for broadband service involving the construction of a network meet the revised definition of "broadband" before being approved. The bill revises the criteria for funding assistance applications. The bill provides that projects to promote demand may be on a regional or statewide basis. The bill revises notice and posting requirements. The bill redefines certain terms.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.